

# Employer vaccine policy upheld in arbitration

November 12, 2021

An arbitrator rejected a recent grievance filed against Paragon Protection over its COVID-19 vaccine policy.

On Nov. 9, 2021, Arbitrator Frederick R. von Von Veh ruled against the United Food and Commercial Workers Union, Local 333. He found that Paragon's COVID-19 vaccine policy was reasonable, enforceable and complied with Ontario's Human Rights Code (the Code) and the Occupational Health and Safety Act (OHSA).

## Background

Paragon employs approximately 4,400 security guards in Ontario. Those security guards provide services to Paragon's clients at some 450 sites. Of those clients, 226 had policies requiring Paragon's employees to receive the COVID-19 vaccine.

On Sept. 3, 2021, Paragon implemented its COVID-19 Vaccination Policy, along with its COVID-19 Vaccination Exemption Policy. The Vaccination Policy and the Exemption Policy mandated that:

- All staff had to be fully vaccinated by Oct. 31, 2021;
- All staff had to provide a signed declaration confirming they are fully vaccinated;
- Paragon reserved the right to ask its staff for proof of vaccination status;
- For unvaccinated staff, Paragon had the discretion to:
  - Require them to work at different sites at the prevailing rate of pay for that site and position;
  - Require them to be tested for COVID-19; and/or
  - Place them on unpaid leave of absence.

Anyone not complying with the Vaccination Policy could face disciplinary action up to and including termination for just cause. Under the Exemption Policy, Paragon would consider exemption requests for religious and health reasons.

On Sept. 13, 2021, United Food and Commercial Workers Union, Local 333 filed a grievance arguing that the Vaccination Policy violated the collective agreement's Management Rights Provision, as well as the Code.

## The decision

The collective agreement contained a broad and typical management rights clause that, amongst other things, permitted Paragon to make, enforce and alter, from time to time, reasonable rules and regulations the employees are required to observe.

In finding that the COVID-19 Vaccination Policy did not violate the collective agreement nor the Code, the arbitrator referenced the Ontario Human Rights Commission's (OHRC) September 2021 policy statement. It states, "the OHRC takes the position that mandating and requiring proof of vaccination to protect people at work ... is generally permissible under the [Code]."

The arbitrator confirmed that Paragon had an obligation and responsibility to take "every precaution reasonable in the circumstances for protection of its worker," pursuant to section 25(2)(h) of the OHSA.

As such, he ruled that the Vaccination Policy and Exemption Policy are reasonable, enforceable and comply with the Code, as well as satisfying its obligation under the OHSA.

Arbitrator Von Veh also made the following statements:

- The unilateral introduction of the Vaccination Policy was consistent with the Management Rights Provision;
- There are distinct differences between this case and [St. Michael's Hospital v Ontario Nurses' Association](#), (St. Michael's), a 2018 arbitration case where it was held that a policy mandating health care workers to receive the annual flu shot or wear a surgical or procedural mask, was unreasonable. The arbitrator found that **the St. Michael's award dealt with influenza-related considerations, which is a materially different context than the COVID-19 pandemic;**
- Mandatory vaccine policies do not amount to forced healthcare and do not violate the Ontario Health Care Consent Act; and
- Personal subjective perceptions of employees regarding vaccines cannot override and displace available scientific considerations. Therefore, they cannot be a basis for exemption under the Code.

## Takeaways

This case is significant because, in our understanding, it is the first one to fully analyze whether a mandatory vaccine policy complies with an employer's obligations under the Ontario Human Rights Code, the Occupational Health and Safety Act, and a collective agreement.

**This case supports imposing mandatory or so-called "or else" vaccination policies. These policies require employees to be fully vaccinated, "or else" face various employment-related consequences, such as relocating to a different work site, placed on unpaid leave or even terminated for cause.**

This case holds that such policies are not only consistent with an employer’s obligations under the Code and the OHSA, but are a necessary component of its obligation to take every reasonable precaution to protect the health and safety of its workers.

We will continue to monitor these vaccination policy cases as they move through the courts and labour arbitrations. If you have questions regarding this decision, reach out to any of our [Labour & Employment](#) members listed below.

By

[Tommy Hong](#)

Expertise

[Labour & Employment](#), [Employment Disputes](#), [Grievances & Arbitrations](#)

---

## **BLG | Canada’s Law Firm**

As the largest, truly full-service Canadian law firm, Borden Ladner Gervais LLP (BLG) delivers practical legal advice for domestic and international clients across more practices and industries than any Canadian firm. With over 725 lawyers, intellectual property agents and other professionals, BLG serves the legal needs of businesses and institutions across Canada and beyond – from M&A and capital markets, to disputes, financing, and trademark & patent registration.

[blg.com](#)

### **BLG Offices**

#### **Calgary**

Centennial Place, East Tower  
520 3rd Avenue S.W.  
Calgary, AB, Canada  
T2P 0R3

T 403.232.9500  
F 403.266.1395

#### **Ottawa**

World Exchange Plaza  
100 Queen Street  
Ottawa, ON, Canada  
K1P 1J9

T 613.237.5160  
F 613.230.8842

#### **Vancouver**

1200 Waterfront Centre  
200 Burrard Street  
Vancouver, BC, Canada  
V7X 1T2

T 604.687.5744  
F 604.687.1415

#### **Montréal**

1000 De La Gauchetière Street West  
Suite 900  
Montréal, QC, Canada  
H3B 5H4

T 514.954.2555  
F 514.879.9015

#### **Toronto**

Bay Adelaide Centre, East Tower  
22 Adelaide Street West  
Toronto, ON, Canada  
M5H 4E3

T 416.367.6000  
F 416.367.6749

The information contained herein is of a general nature and is not intended to constitute legal advice, a complete statement of the law, or an opinion on any subject. No one should act upon it or refrain from acting without a thorough examination of the law after the facts of a specific situation are considered. You are urged to consult your legal adviser in cases of specific questions or concerns. BLG does not warrant or guarantee the accuracy, currency or completeness of this publication. No part of this publication may be reproduced without prior written permission of Borden Ladner Gervais LLP. If this publication was sent to you by BLG and you do not wish to receive further publications from BLG, you may ask to remove your contact information from our mailing lists by emailing [unsubscribe@blg.com](mailto:unsubscribe@blg.com) or manage your subscription preferences at [blg.com/MyPreferences](http://blg.com/MyPreferences). If you feel you have received this message in error please contact [communications@blg.com](mailto:communications@blg.com). BLG’s privacy policy for publications may be found at [blg.com/en/privacy](http://blg.com/en/privacy).

© 2025 Borden Ladner Gervais LLP. Borden Ladner Gervais LLP is an Ontario Limited Liability Partnership.